### State of Missouri

# 2005 Byrne Formula Grant Program

# **Grant Application Packet**

Matt Blunt Governor



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Deadline: Applications must be postmarked by Wednesday, March 30, 2005

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#### **OMB Circulars**

The following Office of Management and Budget (OMB) Circulars have been referenced herein and copies may be obtained from the addresses shown below. It is the responsibility of the recipient agency to comply with the federal guidelines contained in the circulars.

# The Office of Management and Budget 725 17<sup>th</sup> Street, N.W. Washington, DC 20503

**OMB Circular A-21:** "Cost Principles for Educational Institutions". This Circular establishes principles and standards for determining costs applicable to grants and contracts with educational institutions.

**OMB Circular A-87:** "Cost Principles for State and Local Governments". This Circular establishes principles and standards for determining costs applicable to grants and contracts with state and local units of government.

**OMB Circular A-102:** "Grants and Cooperative Agreements with State and Local Governments". This Circular establishes standards for administration of grants with state and local government agencies.

**OMB Circular A-110:** "Grants and Agreements with Institutions of Higher Education, Hospitals, and Other Nonprofit Organizations". This Circular establishes standards for the administration of grants to institutions of higher education, hospitals, and other nonprofit organizations.

**OMB Circular A-122:** "Cost Principles for Nonprofit Organizations". This Circular establishes principles for determining cost of grants, contracts, and other agreements with nonprofit organizations.

**OMB Circular A-133:** "Audits of Institutions of Higher Education and Other Nonprofit Institutions". This circular covers audit requirements for institutions of higher education, hospitals, and other nonprofit institutions for fiscal years that begin on or after January 1, 1990.

**Common Rules:** "Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments, 28 CFT Part 66". This Common Rule contains government wide fiscal and administrative conditions governing Federal grants and cooperative agreements and sub awards to State, Local, and Indian Tribal Governments.

#### **OC Financial Guide**

The **OC Financial Guide** has been referenced herein. It is the responsibility of the Contractor to comply with the federal guidelines contained in this manual.

Copies of the above information may be obtained from the Office of the Comptroller Customer Service Center at:

Office of the Comptroller Office of Justice Programs United States Department of Justice 810 7th Street, N.W., Room 5303 Washington, D.C. 20531

Phone: 1-800-458-0786 Fax: (202) 353-9279

Internet: <a href="http://www.ojp.usdoj.gov/OC">http://www.ojp.usdoj.gov/OC</a> (choose AskOC option)

# Program Description Byrne Formula Grant Program

#### INTRODUCTION

Since 1987, the Missouri Department of Public Safety has administered the *Byrne Formula Grant Program*. The Byrne program funds are appropriated under the *Edward Byrne Memorial State and Local Law Enforcement Grant Program* that is made available through the U. S. Department of Justice, Bureau of Justice Assistance. This program provides financial assistance to state and local units of government for programs that improve the enforcement of state and local laws that establish offenses similar to offenses established in the Controlled Substances Act (21 U.S.C. 801, et.seq.), and to improve the functioning of the criminal justice system with emphasis on narcotics, violent crime and serious offenders.

#### **Pass-Thru Requirement**

The Federal government required a minimum of 58.53% of the total award to the state be passed-through as contracts to local units of government allowing no more than 41.47% to be awarded to state government agencies in 2004.

Each recipient of grant funds shall abide by the statutory requirements of the *Byrne Formula Grant Program* and Bureau of Justice Assistance Guidelines as outlined in this Program Description.

#### **DEFINITIONS AND ACRONYMS**

**Applicant Agency** – The organization that has the authority to legally bind the agency in a contract. For an agency within a city government system (i.e. Police Department), the **city** is the applicant agency. For an agency within a county government system (i.e. Sheriff's Department, Prosecuting Attorney's Office), the **county** is the applicant agency. For an agency within a judicial circuit (i.e. Circuit Court, Juvenile Office), the **county** that provides fiscal management is the applicant agency.

**Applicant Authorized Official** – The individual who has the legal authority to bind the *Applicant Agency* in a contract.

**BJA** – Bureau of Justice Assistance (Federal)

**Budget Category** – The budget categories that may be submitted for funding under the *Byrne Grant* are personnel, travel, equipment, supplies/operations, and contractual categories. **NOTE:** Not all of the budget categories are eligible for funding for every *Eligible Program Category* funded through the *Byrne Grant*. Please review the section entitled *Eligible Program Categories* in this application to determine which budget categories are eligible for the particular program you are submitting a request under.

**Contract Period** – The grant year or one year period in which the *Byrne* award and match must be obligated and the project services provided. The *Byrne Grant* contract period is July 1 to June 30.

**Contractor** – The recipient of a *Byrne Grant* contract or award. The *Contractor* is the *Applicant Agency*.

MJTF, MJDTF or DTF – Multi-jurisdictional Task Force/Multi-Jurisdictional Drug Task Force, Drug Task Force.

MOA – Memorandum of Agreement

**OC** – Office of the Comptroller (Federal)

**OJP** – Office of Justice Programs (Federal)

**OMB** – Office of Management and Budget (Federal)

**Project Agency**— The agency that will be implementing the proposed project.

**Project Director** – The individual who will have direct oversight of the proposed project. If the *Project Agency* is a law enforcement agency, the chief or sheriff must be the *Project Director*. (St. Louis Metropolitan Police Department and the Kansas City Police Department are exempt from this requirement.)

**Program Income** – Gross income earned by the recipient, during the funding period as a direct result of the award. Direct result is defined as a specific act or set of activities that are directly attributable to grant funds and which are directly related to the goals and objectives of the project. Program Income can only be used for allowable program expenses.

**Purpose Categories** – The program categories that are available to receive funding through the *Byrne* Grant.

**Subgrantee** - The recipient of a *Byrne Grant* contract or award.

#### MATCH REQUIREMENTS

Byrne Grant regulations require that all applicants for federal funds provide 25% of the total project costs in the form of a hard cash match. The matching funds shall be identifiable as a specific budget appropriation and shall be "new money" which will be in addition to budgeted funds that would otherwise be spent for criminal justice purposes by the Applicant Agency. All federal dollars spent shall be matched before the end of the contract period. If multiple agencies are providing match money for a project, the amount of match shall be identified, along with the agency name that is providing the match. By signing the Certified Assurances, the Authorized Official of the Applicant Agency assumes the responsibility of insuring the acquisition and expenditure of all match money during the contract period.

#### **Examples of Acceptable Local Match Share:**

- 1. Funds that are newly appropriated for the express purpose of matching the federal Byrne contract.
- 2. Funds Contributed from corporations, citizen/community organizations or private sources.
- 3. State and local units of government may use as match, **cash** that was received from a federal government agency under the Equitable Sharing Program. (For record purposes, the Department of Public Safety recommends that the recipient agency obtain a letter from the federal agency stating that the funds were transferred for the purpose of matching federal contracts for law enforcement).

#### **Examples of Unacceptable Match:**

1. Funds obtained from state or local forfeitures <u>may not</u> be used as match. Article IX, Section 7, of the Constitution of the State of Missouri states, "All interest accruing from investment of the school fund, the clear proceeds of all penalties, forfeitures and fines collected hereafter for any breach of the penal laws of this state, the net proceeds from the sale of estrays, and all other monies coming into said fund shall be distributed annually to the schools of several counties according to the law." In addition, Section 513.623, RSMo states, "the clear proceeds of any sale or disposition after satisfaction of the interest of any innocent party and after payment of the reasonable costs of the CAFA proceeding, including reasonable storage costs as assessed by the court, if any, shall be distributed pursuant to section 7 of Article IX of the Constitution of the State of Missouri."

- 2. Drug Free Schools and Communities Grant funds administered by the Missouri Department of Elementary and Secondary Education are federal dollars, and therefore cannot be used to match Byrne contracts.
- 3. **Indirect costs cannot** be used as match. For example, a pro-ration of an officer's supervisor's time or charge for payroll-related services will not be allowed.
- 4. Funds that represent part of the **existing** criminal justice budget **cannot** be used as match.
- **5**. Project Income **cannot** be used as match. The exception to this rule would be funds received under the Federal Equitable Sharing Program.

#### NON-SUPPLANTATION

Federal funds shall not be used to supplant or replace state or local funds. These funds are to be used to increase the amount of funds that would, in the absence of federal funds, be budgeted by the Applicant Agency for criminal justice activities. The *Byrne Grant* funds shall be used to fund new projects, or expand/enhance existing projects. A grant recipient shall not use federal grant funds to pay for programs that the recipient already is obligated to pay or has funded.

Shifting funds within an agency's budget with the express intent of using such funds as matching funds shall be considered supplanting.

Federal funds shall be used to supplement existing funds for program activities and not replace those funds appropriated for the same purpose.

#### **ELIGIBLE APPLICANTS**

Only political subdivisions are eligible to apply for funds available through the *Byrne Formula Grant Progra*m.

NOTE: State Level applicants must have budgetary spending authority before submitting their Byrne Grant request.

#### ELIGIBLE PURPOSES AND PROGRAMS

This section describes the purpose areas and programs that are eligible for funding through the Byrne Formula Grant Program. These purpose areas are based upon statewide input that identified major drug and crime issues throughout the State of Missouri. These issues and proposed purpose areas have been approved by the U.S. Department of Justice, Bureau of Justice Assistance for eligible programs to receive Byrne Grant funding.

**501(01)** Demand reduction education programs in which law enforcement officers participate.

Ex. D.A.R.E.

Performance Measures: a. Number of children in programs

- b. Number of adults in programs
- c. Number of officers providing demand reduction training

**501(02)** Multi-jurisdictional task force programs that integrate Federal, State, and/or local drug law enforcement agencies and prosecutors for the purpose of enhancing interagency coordination and intelligence, and facilitating multi-jurisdictional investigations.

Ex. Multi-Jurisdictional Drug Task Force

Performance Measures: a. Number of offenders arrested

- b. Number of offenders prosecuted
- c. Number of drug seizures
- d. Quantity (by weight and drug) seizure
- e. Value of property forfeited

**Important:** To be eligible for state grants, a Multi- jurisdictional Enforcement Group (MEG) **shall comply** with the "Intergovernmental Drug Laws Enforcement Act", RSMO, Sections 195.501 to 195.511. Each Multi-jurisdictional Task Force application packet **shall include** a Memorandum of Agreement (MOA) between all municipalities, political sub-divisions and/or the Missouri State Highway Patrol, that are participants of a MEG requesting *Byrne* funding. The MOA must outline the organizational and operational mandates of the MEG and comply with the "Intergovernmental Drug Laws Enforcement Act", RSMO, Sections 195.501 to 195.511.

**501(04)** Providing community and neighborhood programs that assist citizens in preventing and controlling crime, including special programs that address the problems of crimes committed against the elderly and special programs for rural jurisdictions

Ex. Community Oriented Policing Crime Prevention

**Performance Measures**: a. Number of citizens involved in programs

- b. Number of juveniles served by programs
- c. Number of elderly citizens served by programs
- d. Number of these programs based in rural jurisdictions

**501(08)** Career criminal prosecution programs, including the development of model drug control legislation

Ex. Career Criminal/Major Offender/Career Drug Offender Prosecution

Performance Measures: Number of career criminals prosecuted

**501(10)** Improving the operational effectiveness of the court process by expanding prosecutorial, defender, and judicial resources and implementing court delay reduction programs

Ex. Drug Courts

Video Arraignment/Presentence Telecommunications Project

**Performance Measures**: Number of additional prosecutorial, defense, and other judicial personnel hired

**501(11)** Programs designed to provide additional public correctional resources and improve the corrections system, including treatment in prisons and jails, intensive supervision programs and long-range corrections and sentencing strategies

Ex. Intensive Supervision Probation and Parole

**Performance Measures**: a. Number of offenders in prison/jail-based programs

- b. Number of offenders in community-based programs
- c. Number of prison/jail-based programs
- d. Number of community-based programs

**501(13)** Providing programs which identify and meet the treatment needs of adult and juvenile drug-dependent and alcohol-dependent offenders

Ex. Treatment for Drug Addicted Offenders

Performance Measures: a. Number of children/youth funded

b. Number of adults funded

c. Number of institutional-based programs d. Number of community-based programs

e. Number of drug or alcohol-focused programs

**501(14)** Developing and implementing programs which provide assistance to jurors and witnesses and assistance (other than compensation) to victims of crime

Ex. Victim Assistance

Victim/Witness Programs

Performance Measures: a. Number of victims assisted

b. Number of jurors assisted

c. Number of witnesses assisted

**501(15A)** Developing programs to improve drug control technology, such as pretrial drug testing programs, programs which provide for the identification, assessment, referral to treatment, case management and monitoring of drug-dependent offenders, and enhancement of State and local forensic laboratories

Ex. Crime Lab Upgrade (other than DNA related)

**Performance Measures**: a. Number of referrals to treatment

b. Number of urinalysis tests administered by category (e.g., pretrial, probation)

**501(15B)** Criminal justice information systems to assist law enforcement, prosecution, courts, and corrections organizations (including automated fingerprint identification systems)

Ex. Criminal Justice Records Improvement

Performance Measures: a. Number of records automated

b. Number of systems enhanced or automated

NOTE: All equipment requested shall be compatible with the current statewide system. The Missouri Department of Public Safety reserves the right to modify requests to better serve the overall compatibility of the statewide Criminal Records Improvement Project.

**501(16)** Innovative programs which demonstrate new and different approaches to enforcement, prosecution, and adjudication of drug offenses and other serious crimes

Ex. Meth Lab Cleanup Assistance

Performance Measures: a. Number of offenders arrested

b. Number of offenders prosecuted

**501(18)** Improving the criminal and juvenile justice system's response to domestic and family violence, including spouse abuse, child abuse, and abuse of the elderly

Ex. Domestic Violence Investigation

**Performance Measures**: a. Number of criminal and juvenile justice system personnel trained in domestic/family violence intervention

- b. Number of offenders arrested
- c. Number of offenders prosecuted
- d. Number of offenders that completed domestic/family violence education and/or

**501(28)** Enforcing child abuse and neglect laws, including laws protecting against child sexual abuse, and promoting programs designed to prevent child abuse and neglect.

Ex. Child Abuse Prosecution

Performance Measures: a. Number of offenders arrested for child abuse related offenses

- b. Number of offenders prosecuted for child abuse related offenses
- c. Number of programs funded to prevent child abuse and neglect

A separate application must be submitted for each project.

Requests can include personnel, travel, training, supplies, equipment and contractual items deemed necessary to effectively and efficiently operate the program.

#### **INELIGIBLE ACTIVITIES AND COST ITEMS**

Ineligible activities and cost items include, but are not necessarily limited to, the following:

- **♦** Lobbying
- ♦ Fundraising Activities
- ♦ Weapons and Ammunition
- **♦** Construction or Renovation Costs
- ♦ Acquisition Cost of Real Estate Property
- ♦ Military Type Equipment
- ♦ First Class Travel
- ♦ Canines and related expenses
- ♦ Entertainment Expenses
- ♦ Repair and maintenance for equipment obtained through the DoD program

- ◆ Daily subsistence within the targeted service area (daily subsistence can only be requested if travel occurs outside the targeted service area)
- ♦ Purchase of services (P/S) (entertainment, meals, beverages) utilizing confidential funds
- ♦ Indirect costs all cost associated with funding requests shall be clearly identified
- ♦ Costs associated with the administration of the grant
- ♦ Bonuses or Commissions

#### **CONTRACT PERIOD**

The contract period for approved projects is July 1, 2005 through June 30, 2006.

#### APPLICATION PROCEDURE

The Department of Public Safety may follow the procedures established by the Department of Public Safety, Office of the Director, for all federal funding programs administered by the Department of Public Safety, Office of the Director or the procedures established in Chapter 34, RSMo concerning the filing of applications for assistance by public agencies.

The 2005 Byrne Formula Grant Program Application packet must be postmarked by March 30, 2005.

#### No applications will be accepted with a postmark dated later than March 30, 2005.

The applicant shall submit all data required by this application document. Failure to submit all required data could disqualify the proposal from further consideration.

Funding decisions will be made by July 2005.

#### APPLICATION REVIEW PROCESS

A review panel will evaluate the applications received by the deadline for funding. Any person serving on the review panel cannot have a financial interest in the funding being considered. In evaluating each application, the review panel will be asked to consider the following factors:

- ♦ Demonstration of need including geographic location, other programs available, local demographics, local statistics, etc.
- ◆ Adequate correlation between the cost of the project and the objective(s) to be achieved;
- ◆ Probability of project to meet identified goal(s) and objectives;
- Overall description of the intended use of the grant and local match fund;
- ♦ Demonstration that the *Byrne* funds will not be used to supplant state and local funds;
- ♦ Degree of cooperation between local officials, community groups, and citizens to establish and fulfill goals for the overall success of the project;
- ♦ Demonstration that the Applicant Agency has met the local match requirements and has identified the source of the local match;
- ♦ Demonstration that the Applicant Agency has met and will continue to comply with all applicable state and federal laws and guidelines;
- ♦ Overall quality of the application.

The Department of Public Safety is required by law to make award decisions based on competitive bid process.

With the approval of the Director of the Department of Public Safety, applicants will be notified of the decisions made by the review panel. Applicants who do not receive funding will be provided with the rationale behind the panel's decisions.

#### **MONITORING**

The Department of Public Safety, Office of the Director, will monitor all contracts to insure appropriate fiscal and program records are being maintained. The contractor may be required to submit such monitoring information in writing to the Department of Public Safety, Office of the Director. Each contract shall be subject to review by the Department of Public Safety at least annually.

#### REPORTING REQUIREMENTS

<u>Recipients of the Byrne funds will be required to submit monthly expenditure reports, quarterly progress reports, semi-annual progress reports and/or an annual report as described below.</u>

Failure to submit the required reports by the due date could result in reimbursement of contract funds being withheld until the report is received.

#### ♦ Multi-jurisdictional Drug Task Forces, D.A.R.E. Programs and Crime Lab Projects:

Multi-jurisdictional Drug Task Forces, D.A.R.E. Programs and Crime Laboratory Projects **are required** to submit Quarterly Progress Reports. These reports are due as follows:

 $1_{stt}$ Quarter (7/1 - 9/30) Due: October 10  $2^{nd}$  Quarter (10/1 - 12/31) Due: January 10  $3^{rd}$  Quarter (1/1 - 3/31) Due: April 10  $4_{th}$  Quarter (4/1 - 6/30) Due: July 10

The Quarterly Progress Report and instructions for completion and submission are available online at our website for agencies that have been awarded a grant.

Recipients of Byrne funds for projects <u>other than</u> Multi-jurisdictional Drug Task Forces, D.A.R.E. Programs and Crime Lab Projects **are required** to submit a Semi-Annual Progress Report and an Annual Report. The reports are due as follows:

Semi-annual Report (7/1-12/31) Due: Jan 10 Annual Report (1/1-6/30) Due: July 10

Information on completing and submitting the Semi- Annual and Annual Progress Reports will be provided to each Project Agency receiving an award.

#### CONTACTS

Any questions regarding the *Byrne Formula Grant Program* may be directed to the Department of Public Safety, Office of the Director at (573) 751-4905.

## **Grant Application Instructions**

All portions of the *Byrne Formula Grant Application* shall be completed and submitted for funding consideration. The *Byrne* Grant Application forms and narrative must be typewritten. *Please staple, do not bind, the original application and seven copies in the upper left hand corner of the packet.* **Do not include the instructions to the application.** 

#### **INSTRUCTIONS**

#### **APPLICATION SUMMARY REPORT FORM:**

Provide the requested information on this form. Provide a brief summary of the proposed project. Do not refer us to the narrative section of the application. This information is used to develop the evaluation plans for the progress reports you are required to submit to us should you receive funding.

#### APPLICATION FOR FUNDING FORM:

Complete the APPLICATION FOR FUNDING form using the instruction page included in the *Application Forms* section of this application.

#### **BUDGET FORMS:**

Included in this application packet are budget forms for PERSONNEL, PERSONNEL-OVERTIME, TRAVEL, EQUIPMENT, SUPPLIES/OPERATIONS and CONTRACTUAL categories (VOLUNTEER MATCH and RENOVATION/CONSTRUCTION are ineligible costs for *Byrne Formula Grant* funding, therefore these budget pages have not been included in this application packet. Leave those sections blank on the *APPLICATION FOR FUNDING* form). Submit only the appropriate budget forms for which you are seeking funding. Provide a complete breakdown of the budget for implementation and operation of the proposed project on the appropriate budget forms. Instructions for completing the budget forms are printed at the top of each form. Please be sure to follow these instructions precisely.

Refer to the *Program Description* and *Financial and Administrative Guidelines for Contracts* for information on the use of funds. The total project cost of each budget form must be totaled on each appropriate budget form and then transferred to the *APPLICATION FOR FUNDING* form. The Federal and local match share amounts on the budget forms must equal the 75% Federal Match and 25% Local Match Share amounts on the *APPLICATION FOR FUNDING* form.

Submit the completed budget forms with the application. If you are not requesting funding on a particular budget form, you do not need to include that form with the application. Show "\$0" for that budget category on the *Application For Funding Form*.

#### PERSONNEL INFORMATION FORM:

Submit this form when submitting the PERSONNEL budget form. Only individuals funded through the grant can be listed on this form. The job responsibility should explain what this person will be doing on the grant program. If personnel are not funded 100% on the grant, time accounting must be kept to track % of time on grant. If you are requesting a new position in the grant, submit the PERSONNEL INFORMATION form with whatever information can be provided at the time. If a contract is awarded, submit the updated form to our office once the individual is hired so that it can be placed in the original file.

#### **NARRATIVE WORK PROGRAM:**

Provide a complete *Narrative Work Program* for the proposed project to explain, in detail, the need for the funding, the intended use of the funding, and the anticipated results of the program. On plain white paper, identify each of the

specific sections of the *Narrative Work Program*. Please be sure to follow this outline and to include all of the information requested. Do not use pitch smaller than 12. The Narrative Work Program should not be more than 12-14 pages overall.

- **A. Brief History of the Program Project Agency** Provide a brief history of the Project Agency including a description of any existing programs. Explain how the proposed program will coordinate existing programs in your department. *Limit to one page*
- **B. Statement of the Problem** This section must address the need for grant funds and the proposed project. Define the problem that you will be attempting to impact with the project for which you are requesting funds. Be specific. Define the problem in your area as it relates to the program category as listed in the Guidelines under *Eligible Program Categories*. Do not include every issue the Project Agency addresses, but only the one(s) that will be impacted by the use of the *Byrne* funds being requested. Since you are competing with other agencies for limited funds, you should document as extensively and as factually as possible the definition of the problem. Include facts and statistics on incidents of crime, existing resources, demographic and geographic specifications, etc. *Limit to two pages*
- **C. Goals and Objectives** Explain your expectations (goals and objectives) for the proposed program. Goals are the program's desired results. The goals should be clearly stated, realistic and achievable, even if they are not readily measurable. The objectives are the intermediate results or accomplishments to be achieved by the program pursuing its goals. The objectives must be both measurable and achievable. They should express the extent to which you expect to alleviate the problem defined in the Statement of the Problem. **Be specific to this project.** Do not include the overall goals of the Project Agency. *Limit to two pages*
- **D. Methodology** This section must address the intended use of the grant and local match funds. Following the outline shown below, give specific details concerning the organization, administration, and implementation of the project. Again, **be specific to the project**, not to the overall operation of the Project Agency. The following items must be addressed in this section:
  - **1. Type of Program** Specifically outline the services to be provided by this project. Give as much detail as possible about your proposed project. Flow charts and chronological outlines are great, but must be supported by additional narrative description. *At least one page*
  - **2. Proposed Service Area** State the geographic area to be served by this project.
  - **3. Project Implementation** Explain the actual steps the Project Agency will take to use the resources requested in your application to implement the program. Define what services will be provided, who will provide these services, how they will be provided and who will benefit from the services your program will provide. *No more than one page*
  - **4. Identification of Matching Funds** Specifically identify the source(s) of the matching funds. **The local match share requirement is 25% of the total project cost of your application**. Identify who will be providing these funds, how much they will be providing and describe the source of the funds. **No more than one page**
  - **5. Budget Justification** Justify the need for all items listed in the budget for which *Byrne* or local match funds will be used. Each individual budget item shall be justified. Do not just list the items requested for funding justification of each budget item must be included in the justification for consideration of funding. For personnel, you must also indicate if the position is an existing or new position. If the position currently exists, indicate how the position has been funded in the past. If a salary increase is included, provide the % of increase and the date the increase will occur.

Project cost that is currently paid by the Applicant Agency may be subject to the rules of supplanting and unallowable. *No more than two pages* 

- **6. Supplanting** Address the issue of supplanting. If the proposal includes existing costs, explain how Federal funds will not be used to supplant (replace) the existing cost covered by State or local match share funds. Federal and local funds shall be used to **supplement** existing funds for program activities and not replace those funds that have been appropriated for the same purposes. *No more than one page*
- **7. Community Impact** Describe how your proposed project will affect the communities that your program will serve. Describe how your program will affect crime-related issues concerning public safety and the community(s) this project serves. **No more than one page**
- **E. Cost Assumption** Describe how the Project Agency plans to continue the activities of this project if *Byrne* funds would no longer be available to the Project Agency. If this proposed project is important enough to receive Federal-funding assistance it should be important enough to be assumed by the Applicant Agency(s) once eligibility is over. What proactive steps are being taken to absorb the project cost into the applicant agencies future budget? BE SPECIFIC. *Limit to one page or less*
- **F. Evaluation Procedure** Describe the process to be used to determine the effectiveness of your program such as arrest rates, surveys, rates of recidivism, client satisfaction evaluations, prosecution rates, pre and post testing, etc. Also include a description of the data to be collected as outlined in the program description. *Limit to one page or less*.
- **G. Report of Success** Restate the goals and objectives from your current contract. Provide information regarding whether or not each goal and its objective(s) have been attained to date. Attach any reports, surveys, or other measurement tools that support the success of your project. **Note: This component is applicable only to those proposals seeking continuation of a project already supported with Byrne Program funds.**

#### Information and Additional Forms to be included in the Application:

- ✓ Certified Assurances
- ✓ Certification of Cash Match
- ✓ Audit Requirements
- ✓ Reports of Expenditures & Check Payee Information
- ✓ Offerer's Prior Experience Form
- ✓ Confidential Funds Certification (Multi-jurisdictional Drug Task Forces Only)
- ✓ Memorandum of Agreement (Multi-jurisdictional Drug and Gang Task Forces Only)
- ✓ Agency's Organizational Chart (agency that will be implementing the program, i.e. Police Department)

#### **Assembling the Application:**

Assemble the completed application packet in the following order for submission:

- 1. Application Summary Report Form
- 2. Application for Funding Form
- 3. Personnel Budget form
- 4. Personnel-Overtime Budget form
- 5. Personnel/Staffing Information form
- 6. Travel Budget form
- 7. Equipment Budget form
- 8. Supplies/Operations Budget form
- 9. Contractual Budget form
- 10. Narrative Work Program

- 11. Certified Assurances form
- 12. Certification of Cash Match form
- 13. Audit Requirements form
- 14. Report of Expenditures & Check Payee Information form
- 15. Offerer's Contract Experience Form
- 16. Confidential Funds Certification form
- 17. MOA for Multi-jurisdictional Drug and Gang Task Forces
- 18. Project Agency Organizational Chart

NOTE: PLEASE <u>STAPLE</u> THE APPLICATION PACKETS IN THE UPPER LEFT HAND CORNER, DO NOT BIND THE PACKETS, AS THEY MUST BE UNBOUND BEFORE BEING PROCESSED.

**Copies of Application** – The properly signed, **original**, **Application Packet** and **four copies** (five total) must be submitted to, and postmareked to, the Director's Office, Department of Public Safety by **March 30**, **2005**. No applications will be accepted with a postmark dated later than March 30, 2005. Please mark the "**ORIGINAL**" **Application** in the upper right hand corner of the face sheet.

### ALL REQUESTED SIGNATURES IN THE APPLICATION MUST BE ORIGINAL, WE WILL NOT ACCEPT STAMPED OR FAXED SIGNATURES.

**Department of Public Safety Contacts** – Any questions regarding the application for funding or the administration of your contract may be directed to the Department of Public Safety staff person indicated on the next page at (573) 751-4905.

**Audit Information:** Deborah Borchers-Ausmus

ALL FEDERAL AND STATE GRANT PROGRAMS

Responsible for any audit issues.

**Financial Information:** Tom Orf

ALL FEDERAL AND STATE GRANT PROGRAMS
Responsible for issues concerning Expenditure Reports,

Requests for Funds, and Project Income Reports.

**Program Information:** Eric Shepherd, Todd Cole, and Dawn Tellman

CRIMINAL JUSTICE/LAW ENFORCEMENT SECTION

Responsible for issues concerning the Application Process, Status of Awards, Budget Revisions, Program Changes, Monitoring

Issues, Performance Reports, etc.

FIVE Copies of the Application (original plus FOUR copies) must be submitted to:

Missouri Department of Public Safety Office of the Director P.O. Box 749 Jefferson City, MO 65102-0749

The street address for the Department of Public Safety is:

301 W. High Street Truman Building, Room 870 Jefferson City, MO 65101

Applications must be postmarked by no later than Wednesday, March 30, 2005.

	API	PLICATION S	UMMARY	REPORT			
Applicant Agency:							
Program Title:							
Authorized C	Official	Projec	t Director	Officer in	Charge/Supervisor of Project		
Name		Name		Name			
Agency		Agency		Agency			
Address		Address		Address			
City	State Zip	City	State Zip	City	State Zip		
Phone #	Fax#	Phone #	Fax#	Phone #	Fax#		
E-mail Address		E-mail Address		E-mail Address			
State/Federal Funds R	equested	Local Match Share	Required	State Provi	ded Match (MJDTF Only)		
\$		\$		\$	S		
Geographic Area(s) to be served by this project (Include all Counties and Cities that are part of this grant and will be served by the Project):							
The requested funds v	vill he used to :						
The requested falles v	···· be asea to .						
☐Fund a New Project ☐Expand/Enhance an ☐Continue a Previous	<b>Existing Project</b>	t					

Give a brief summary of the services to be offered by this project:

#### Instructions for Application for Funding

#### Section 1 - Instructions

This application must be typewritten.

#### Section 2 - Grant Programs

Select the appropriate grant program for which you are making application.

#### Section 3 - Applicant Agency

Enter the legal name and address of the organization that has the authority to legally bind the agency in a contract.

For an agency within a city government system (i.e. Police Department), the **city** is the applicant organization. For an agency within a county government system (i.e. Sheriff's Department, Prosecuting Attorney's Office), the **county** is the applicant organization. For an agency within a judicial circuit (i.e. Circuit Court, Juvenile Office), the **county** that provides fiscal management is the applicant organization.

Byrne and LLEBG– Only state and local units of government are eligible to apply for this funding.

LGSD – Only local units of government which have entered into a local government/school district partnership as defined in Section 589.300 to 589.310, Supp. 1995 are eligible to apply for this funding.

Title V - Only local units of government are eligible to apply for this funding.

Section 4 – Applicant Authorized Official – *This person <u>cannot</u>* be the same person named as the Project Director.

Enter the name and address of the individual who has the authority to legally bind the applicant agency, as listed in Section 3, in a contract.

**City Government** – If the applicant agency is a city, the mayor/city administrator shall be the Authorized Official.

**County Government** – If the applicant agency is a county, the county commissioner/administrator shall be the Authorized Official.

**Private/Nonprofit** – If the applicant agency is a private, nonprofit organization, the Authorized Official must be the individual who has the legal authority to bind the organization in a contract. Any potential funds awarded as a result of this application cannot be used for the salary of the Authorized Official. Generally, the executive director of the organization or the board chairperson for the organization may act as the Authorized Official.

#### Section 5 - Project Director

Enter the name and address of the person who will have direct oversight of the proposed project.

If the project agency is a local law enforcement agency, the Project Director shall be the chief or sheriff of that agency. Exceptions to this requirement are the St. Louis Metropolitan Police Department and the Kansas City Police Department.

#### Section 6 - Applicant Fiscal Officer

Enter the name and address of the individual who has responsibility for project accounting, reporting, and closeout.

#### Section 7 – Non-Profit Board Chairperson

Enter the name and address of the individual serving as the organization's board chairperson. Please provide an address other than the agency address if possible.

\*This section is not applicable to agencies that are not considered a 501 (c) (3) non-profit organization.

#### Section 8 - Project Title

Enter a carefully chosen, brief descriptive title.

#### Section 9 – Type of Application

Indicate the type of application based on the following:

**NEW** - If this application is being submitted as part of a competitive bid process, the type of application is considered "**New**".

**REVISED** - If the agency has <u>specifically</u> been asked by the Department of Public Safety to revise a portion of a New or Renewal application, the type of application is considered "Revised".

**RENEWAL** - If the agency has specifically been notified of the opportunity to renew an <u>existing contract</u>, the type of application is considered "**Renewal**".

**CONTINUATION** – If this application is being submitted as part of a competitive bid process to continue a program currently funded by the Department of Public Safety, the type of application is considered "**Continuation**".

#### Section 10 - Current Contract Number(s)

Indicate the DPS Contract Number if the applicant agency currently has a contract through the identified grant program.

#### Section 11 - Applicant's Federal Tax I.D. Number

Enter the applicant organization's Federal Tax Identification Number. This number must be included in order to document receipt of this application.

#### Section 12 - Program Category

Enter the appropriate categorical description for this proposed project. Refer to the Program Description section of the application for a listing of the appropriate categories.

This section is not required for VOCA, SSVF, STOP, Title V or Challenge grants.

#### Section 13 - Contract Period

Enter the appropriate contract period for this proposed project. Please see the following listing.

VOCA - October 1 through September 30

SSVF - July 1 through June 30

STOP – January 1 through December 31

Title V – October 1 through September 30

Title II – October 1 through September 30

JAIBG - October 1 through September 30

Challenge – See Program Description

Byrne – July 1 through June 30

MCLUP - July 1 through June 30

RSAT – July 1 through June 30

CLAP – July 1 through June 30

LLEBG – January 1 through June 30

LGSD – July 1 through June 30

#### Section 14 - Type of Project

Check the appropriate box.

#### Section 15 - Program Income

If program income will be generated by this proposed project, please indicate in this section. Refer to the program application for information on program income.

#### Section 16 - Budget

Refer to the program application for the appropriate funding categories for the proposed project. Enter the total cost amounts from each individual budget page in the appropriately identified space. Enter the total Project Cost based on the totals taken from the individual budget pages. Enter the federal/state share and the local match shares. Make sure that the total federal/state share from the individual budget pages agrees with the amount entered on this sheet. Also make sure that the total local match share calculated from the individual budget pages agrees with the amount entered in this section. Refer to the program application for the description of the local match share if required.

#### Section 17 - Authorized Official's Signature

This application must bear the **ORIGINAL SIGNATURE** of the Authorized Official as identified in Section 4.

P.O. Box 749 Jefferson City, MO 65102

**1-888-394-6377** e-mail: <u>www.dps.state.mo.us</u>



SECTION 1 – INSTRUCTIONS								
This application must be typewritten. Please refer to	the enclos	sed instru	ctions to complete this form.					
			SECTION 2 – GRA	NT PROGRA	MS			
□ VOCA – Victims of Crime Act □ SSVF - State Services to Victims Fund □ STOP - Stop Violence Against Women Grant Program								
☐ Byrne – Byrne Formula Grant (NCAP)	☐ MCLUP – Mo. Crime Lab Upgrade Program ☐ RSAT – Residential Substance Abuse & Treatment Program					Program		
☐ CLAP – Crime Lab Assistance Program		LEBG - I	Local Law Enforcement Blo	ock Grant	☐ LGSD – Local	Government Scho	ol District Program	1
☐ Title V – Delinquency & Youth Violence Prevention	n 🗆 T	Title II – J	uvenile Justice Formula Gr	ants	☐ JAIBG – Juve	nile Accountability	Incentive Block G	rant
☐ Challenge – Statewide Policies and Programs					SEC	TION 8 – PROJ	FCT TITLE	
AGENCY		FAX			320	110110 11100		
ADDRESS		PHONE		SECTION 9 – TYPE OF APPLICATION				
				New	Revised	Renewal	Continuatio	n
CITY STA	ΓE	ZIP				CURRENT COI		
SECTION 4 – APPLICANT AU	THORIZ	ZED OF	FICIAL				THE PROPERTY OF THE PARTY OF TH	
NAME		FAX			CECTION 44	ADDITIONNE	EEDEDAL TO	15 //
		PHONE			SECTION 11 -	APPLICANT'S	FEDERAL TAX	I.D. #
TITLE								
AGENCY					SECTIO	N 12 – PROGRA	AM CATEGORY	,
ADDRESS								
				SECTION	ON 13 – CONTR	ACT PERIOD		
CITY STA	ΓE	ZIP		BEGINNING DATE ENDING DATE				
SECTION 5 – PROJEC	CT DIRE	CTOR		SECTION 14 – TYPE OF PROJECT				
NAME		FAX PHONE			Statewide	Region		ocal
TITLE	E-Mail Address:				SECTI	ON 15 – PROGI		
Will Program Income be generated? Yes No			Yes No					
				SECTION 1	6 – BUDGET	Ţ	Total Cost	
ADDRESS					PERS	ONNEL		
CITY STATE ZIP		VOLUNTEER MATCH						
SECTION 6 - APPLICANT	FISCA		CER	TRAVEL				
NAME		FAX PHONE				DMENT		
					EQUI	PMENT		
AGENCY				SUPPLIES/	OPERATIONS			
ADDRESS				CONTRACTUAL				
				RENOVATION/CONSTRUCTION				
CITY STA	TE	ZIP		KLIVOVAII		7110IV		
SECTION 7 – NON-PROFIT BO	DARD C	CHAIRP	ERSON	TOTAL PRO	DJECT COSTS			
NAME		FAX PHONE		FEDERAL/S	STATE SHARE		%	
TITLE		THONE		LO	CAL MATCH SI	HARE	%	
AGENCY				S	ECTION 17 – A	UTHORIZED OI	FFICIAL'S SIGI	NATURE
ADDRESS	ANNDESS							
CITY STA	rc	ZIP						
SIA SIA	16	ZIP'		Signature			D	ate
			PROJECT TITI	 LE:				

PSRUONINES.		APPLICANT AG	EN	CY:				
<ol> <li>Include all personnel to be employed on the proposed project.</li> <li>Under Title or Position, list each proposed position.</li> <li>Under Name of the Individual, list the name of the person who will fill each proposed position (if known).</li> <li>Show Gross Monthly Salary for each individual and show the Percent Of Time to be devoted to this grant-funded project.</li> <li>The Total Costs should be calculated as follows:         <ul> <li>(Salary/Month) x (% of Time on Grant) x (Months to be employed).</li> </ul> </li> </ol>				<ol> <li>Under the Fringe Benefits section, identify the particular benefits such as social security, workers' compensation, medical insurance, etc. If dental and vision insurance are not included in the health insurance premium they should be listed separately. All fringe benefits provided must be itemized.</li> <li>Under the column entitled Basis for Cost Estimate, enter the formula for computing the cost for each fringe benefit.</li> <li>Enter the total in the Total Cost column.</li> </ol>				
TITLE OR POSITION	NAME O	F INDIVIDUAL		SALARY PER MONTH	FT OR PT	% OF TIME ON GRANT	MONTHS TO BE EMPLOYED	TOTAL COST
			_					
			-					
						S	UBTOTAL	\$
FRINGE BENEFITS		BASIS FO	R (	COST EST	TIMATE		CDTOTIL	Ψ
F.I.C.A. & Medicare (.0765)								
PENSION/RETIREMENT								
LIFE INSURANCE								
MEDICAL INSURANCE								
UNEMPLOYMENT COMPENSATION								
WORKERS' COMPENSATION LIAB.								
OTHER (PLEASE IDENTIFY)								
						SU	UBTOTAL	\$
State/Federal Share	\$							
Local Match Share	\$			TC	OTAL P	ERSONN	NEL COST	

PERSONNEL

PERSONNEL -		PROJECT TITLE:			
<b>OVERTIME</b>		APPLICANT AGENCY:			
INSTRUCTIONS		,			
<ol> <li>This form should include</li> <li>Under Name of the Indiv the overtime is being requ</li> <li>Under the column entitled formula for computing ov</li> </ol>	vidual, list the nan nested for. I Basis for Cost E	ne of the person who estimate, enter the	<ul> <li>4. Enter the total in the Total Costs column.</li> <li>5. Under the Fringe Benefits section, identify benefits, if any, associated with the overtim</li> <li>6. If you are submitting this form with the PE page, add the costs from both pages prior totals to the <i>Application for Funding</i> form.</li> </ul>	ne costs.  RSONNEL budget to transferring the	
NAME OF INDIVIL	DUAL	BASIS	S FOR COST ESTIMATE	TOTAL COST	
			OVERTIME SUBTOTAL	\$	
FRINGE BENEFITS		BASIS FOR	R COST ESTIMATE		
F.I.C.A. & Medicare (.0765)					
PENSION/RETIREMENT					
LIFE INSURANCE					
MEDICAL INSURANCE					
UNEMPLOYMENT COMPENSATION					
WORKERS' COMPENSATION LIAB.					
OTHER (PLEASE IDENTIFY)					
			FRINGE BENEFITS SUBTOTAL	\$	
State/Federal Share	\$		TOTAL COST		
			<b>Reminder</b> : Be sure to add the Overtime Total Costs,	State/Federal Share,	

and Local Match Share to the Personnel totals as indicated in

instruction number six above.

#### **PERSONNEL INFORMATION**

Grant Project Staff Only

Staff Member	Brief List of Experience and Current Job Responsibilities
1(Name)	
(Title)	
2. (Name)	
(Title)	
3(Name)	
(Title)	
4(Name)	
(Title)	
5(Name)	
(Title)	
6(Name)	
(Title)	

# PROJECT TITLE: APPLICANT AGENCY:

- 1. Itemize travel expenses by event.
- 2. Under the **Item**, list the type of travel (local, in-state, outstate), location and reason for travel.
- 3. Under the **Basis for Cost Estimate**, supply information regarding total distance to be traveled, the rate per mile, total days of travel, daily subsistence allowance, and number of people traveling.
- 4. Justify in the narrative (under Budget Justification) why the travel is necessary for project execution and who will be traveling.
- 5. In training projects, where travel and subsistence of trainees is included, list the item separately and show the number of trainees and the allowance per trainee.

- 6. Tuition and registration fees for eligible training <u>must be</u> <u>listed under the Supplies/Operations</u> category.
- 7. Enter the costs in the **Total Cost** column.
- 8. The amount of mileage allowance shall not exceed 37.5¢ per mile and shall not exceed actual transportation fare where public common-carrier transportation is used (exclusive of first class accommodations.) Travel must be by the most direct practical route. Actual transportation expenses and the amount of meal charges shall not exceed the actual costs and must be reasonable. Lodging expenses will be reasonable. Local rules and regulations will apply if they are more restrictive than those mentioned above. Travel expenses will not be reimbursed until the travel has occurred

ITEM	BASIS	FOR COST ESTIMATE		TOTAL COST
State/Federal Share	\$			
Local Match Share	\$	TOTAL TRAV	EL COST	\$

	PROJECT TITLE:
<b>EQUIPMENT</b>	APPLICANT AGENCY:
INCORPLICATIONS	

- 1. Equipment is defined as tangible personal property having a useful life of more than one year.
- 2. Under the **Item** column, describe each type of equipment in terms of size, capability, etc.
- 3. Under the **Basis for Cost Estimate**, list the number of units of each type of equipment and provide a unit cost.
- 4. Under the **Total Cost** column, record the cost to be calculated as follows: (number of units) x (unit cost).

ITEM	BASIS FOR C	OST ESTIMATE	TOTAL COST
IILAN	DAJIJI OK C	OOI LOIIMMIL	1017112 (00)1
State/Federal Share	\$		
Local Match Share	\$	TOTAL EQUIPMENT COST	\$

#### **SUPPLIES/OPERATIONS**

**PROJECT TITLE:** 

**APPLICANT AGENCY:** 

- 1. Under the **Item** column, list by type of supply or operational expense (i.e., office supplies, training materials, telephone, postage, etc.). Be as specific as possible.
- 2. Under the **Basis for Cost Estimate** column, list the cost per unit and the number of units requested.
- 3. Under **Total Cost** column, record the cost to be calculated as follows: (number of units) x (unit cost).
- 4. Tuition and registration fees for eligible training must be listed on this page. These fees will not be reimbursed until the training has occurred.
- 5. Please refer to the Certified Assurances pertaining to supplies and operating expenses for further information.

ITEM	BASIS FOR C	COST ESTIMATE	TOTAL COST
State/Federal Share	\$	TOTAL SUPPLIES/	
Local Match Share	\$	OPERATIONS COST	\$

# CONTRACTUAL PROJECT TITLE: APPLICANT AGENCY:

- 1. Under the **Nature of Service** column, describe the types of consultant services or contracts desired.
- 2. Under the **Basis for Cost Estimate**, enter the total amount of time to be used and the rate of compensation per unit of time. In the narrative under budget justification, include statements justifying the rate of compensation per unit of time and the necessity for including the costs in the project budget.
- 3. In the **Total Cost** column, record the costs to be calculated as follows: (amount of time) x (rate of compensation).
- 4. A copy of any contractual agreement made as a result of an award through this grant program must be forwarded to the Department of Public Safety. Any service that **does not** have a contractual agreement cannot be listed on this page.
- 5. Any contractual agreement entered into as a result of an award of contract by DPS must be for a time period within the contract period designated by DPS.

NATURE OF SERVICE	BASIS FOR COST ESTIMATE		TOTAL COST
State/Federal Share	\$	TOTAL	
Local Match Share	\$	CONTRACTUAL COST	\$

#### **AUDIT REQUIREMENTS**

If you are awarded funds through the Missouri Department of Public Safety, you **ARE** required to submit a copy of your agency's audit for the period covered by this contract.

- An audit is required for the agency fiscal year, when **State** financial assistance, (which consists of funds received directly from the State of Missouri, but does not include federal pass-through funds), of **\$100,000** or more is expended by the applicant agency.
- An audit is required for the agency fiscal year, when **Federal** financial assistance, (which consists of funds received from the Federal Government or federal funds passed through state agencies), of \$500,000 or more is expended by the applicant agency.
- ⇒ No audit of any type is required when **STATE** financial assistance of less than \$100,000 or **FEDERAL** financial assistance of less than \$500,000 is expended. However, the recipient must maintain detailed records on grant activity required for such grants.

\_\_\_\_\_\_\_

This section must be completed even if your agency is not required to submit an audit to the Missouri Department of Public Safety. 1. Date of last audit: \_\_\_\_\_ 2. Date(s) covered by last audit: \_\_\_\_\_ 3. Last audit performed by: Phone number of auditor: 4. Date of next audit: \_\_\_\_\_ 5. Date(s) to be covered by next audit: \_\_\_\_\_ 6. Next audit will be performed by: \_\_\_\_\_ Phone number of auditor: 7. Total amount of funds received from ALL entities INCLUDING the Department of Public Safety Federal Amount: \$\_\_\_\_\_ State Amount: \$\_\_\_\_\_ **NOTE:** State Auditor of Missouri audits all state agencies, third class counties, and all judicial circuits. First, second, and fourth-class counties and other local political subdivisions and not-for-profit agencies must make arrangements with a private CPA firm to perform an audit. Signed: Date: (Authorized Official)

Agency:

# REPORT OF EXPENDITURES AND CHECK PAYEE INFORMATION

The following information is necessary if your agency receives a contract from the Missouri Department of Public Safety

Name and address of the individual who will be responsible for completing the Monthly Report of Expenditures and Request for Reimbursement. (The Monthly Report of Expenditures and Request for Reimbursement will be mailed to this individual each month.)				
NAME:				
AGENCY:				
ADDRESS:				
	(Include city, state, and zip)			
TELEPHONE:	_() FAX NUMBER:			
E-MAIL ADDRESS:				
Check Payee Information - List the name and address of the check payee. Do not include an individual's name, only the name and address of the agency to which the check must be made payable. (Example: City of Jefferson City, not Jefferson City Police Dept.)				
AGENCY:				
ADDRESS:				
	(Include city, state, and zip)			
Name and address of the individual to whom the check needs to be mailed. ( <i>The check will be mailed directly to this individual each month.</i> )				
NAME:				
AGENCY:				
ADDRESS:				
	(Include city, state, and zip)			
TELEPHONE:	_() FAX NUMBER:			
E-MAIL ADDRESS:				

### **Change of Information Form**

VOCA Contract No	o	NCAP Contract No.	Title II Contract No.
		MCLUP Contract No.	<del></del>
		LLEBG Contract No.	
		LGSD Contract No.	
Please list any	change of inform	nation from that included in your	
•		iaion from that included in your	арргочей сонгисі.
Agency	Name:		
Authori	zed Official:		
Project	Director:		
Address	S:		
Telepho	one Number:		
E-Mail	Address:		
Other C	hanges:		
	ecify change		
	anges in per-		
	ard members,		
	otions, organi- narts, etc. Please		<del></del>
attach copi	·		
		****PLEASE NOTE*	***
Certain change	es in the budget		tment of Public Safety and requests for
			dget form, which is included in your
application pa		-	
Agency Name:			JISSOU
Signature:		Date	
(	(Authorized Office	zial)	

Return to: Missouri Department of Public Safety, P.O. Box 749, Jefferson City, MO 65102-0749.

dps 2/1/01

### MISSOURI DEPARTMENT OF PUBLIC SAFETY Financial and Administrative Guidelines for Contracts

#### I. AWARD AND ACCEPTANCE OF CONTRACT

#### A. Award of Contract

After completion of the review process, contract applications designated for approval are formally awarded by the Missouri Department of Public Safety in the form of the *Award of Contract* document (APPENDIX A). This award identifies the Missouri Department of Public Safety (Administrative Agency), the Applicant Agency (Contractor), the Contract Period, amount of federal funds, and the Contract Number. As appropriate, Special Conditions are included which the Contractor shall meet if the award is accepted. All correspondence concerning the award shall refer to the designated Contract Number shown on the *Award of Contract* document.

#### **B.** Acceptance of Award

The *Award of Contract* constitutes a contractual agreement between the Missouri Department of Public Safety and the Contractor for use of federal funds in the implementation of the project covered by the award as outlined on the Application for Funding form and in the Narrative Work Program. This contractual agreement may be terminated without further cause if the Contractor fails to affirm its acceptance of the award by signing and returning the *Award of Contract* to the Missouri Department of Public Safety **WITHIN 45 DAYS** from the date of award. No federal funds shall be disbursed to the Contractor until the signed acceptance has been received by the Missouri Department of Public Safety.

#### C. Cancellation Conditions

If a project is not operational within **60 DAYS** of the contract starting date, the Contractor shall report by letter to the Missouri Department of Public Safety the steps taken to initiate the project, the reasons for delay, and the expected starting date. If a project is not operational within **90 DAYS** of the contract starting date, the Contractor shall submit a second statement to the Missouri Department of Public Safety explaining the implementation delay. Upon receipt of the 90-day letter, the Missouri Department of Public Safety may decide to continue the contract or cancel the project.

#### II. PAYMENT AND REPORTING OF FUNDS

#### A. Report of Expenditures and Request for Reimbursement

Contractors will be required to verify, on a monthly basis, actual cash expenditures and request reimbursement for it. The *Monthly Report of Expenditures and Request for Reimbursement* (APPENDIX B) is mailed to the Contractor on a monthly basis with the due date being the tenth (10th) day of each month. The *Monthly Report of Expenditures and Request for Reimbursement* is used by the Missouri Department of Public Safety to process checks sent out to the Contractor for reimbursement of expenditures. Failure to submit the required report on a monthly basis, by the due date, will result in delay of re-imbursement or can result in cancellation of the contract.

#### **B.** Obligated Funds

Funds are considered obligated by a Contractor when a legal liability to pay determinable sums for services or goods is incurred, which will require payment during the same or future period. When a purchase order is issued, funds are considered obligated. All funds shall be obligated by the contract period ending date. Any funds not properly obligated within the contract period will lapse and revert to the Missouri Department of Public Safety. Travel Expenses will only be allowed for events, training, and other activities held during the time period of the contract. Funds cannot be obligated for an activity that will take place outside of the contract period.

#### C. Expended Funds

Funds are considered to be expended when payment is made. Funds which have been properly obligated by the end of the contract period will have **90 days** in which to be expended. Any funds not expended at the end of that 90-day period will lapse and revert to the Missouri Department of Public Safety.

#### III. REPORTING REQUIREMENTS FOR REVISIONS

#### A. Budget Revisions

Contractors shall make a written request for approval from the Missouri Department of Public Safety for major program changes at least 30 days prior to the proposed change. **Prior** approval shall be received from the Missouri Department of Public Safety, Office of the Director, for certain changes in the budget as outlined below:

- 1. Change in project site.
- 2. Changes which increase or decrease the total cost of the project.
- 3. Change of more than 10% of an existing line item within a budget category.
- 4. Addition of a new line item in any budget category.
- 5. Change in expenditure amounts from budget category to budget category.
- 6. Change in or temporary absence of the Project Director or Authorized Official.
- 7. Successor in interest and name change agreements.
- 8. Change in scope of the programmatic activities or purpose of the project.
- 9. The addition of an item to the project budget.
- 10. A change in project activities as set forth in the approved Narrative Work Program.

#### IV. PROCUREMENT POLICY

#### A. Allowability of Costs

The Missouri Department of Public Safety has included allowable and unallowable costs in the *Program Guidelines*. The U.S. Department of Justice Financial Guide and *Office of Management and Budget (OMB) Circular A-87*, "Cost Principles for State and Local Governments" and *OMB Circular A-122*, "Cost Principles for Nonprofit Organizations" provide the principles utilized in the establishment of the allowable and unallowable costs. OMB Circulars are guides for all federal grants. For requirements specific to this program, please refer to the *Program Guidelines* contained in this Application Packet.

If the Contractor is uncertain as to the allowability of a cost, please contact the respective Program Manager with the Missouri Department of Public Safety for clarification.

#### **B.** Procurement of Costs

It shall be determined that the item to be purchased is an approved budget item (approved by the Missouri Department of Public Safety and shown in the application), that the necessary prior approval has been obtained, that no other item owned by the Contractor is available for the purpose, and that sufficient funds are in the budget.

All Contractors shall adhere to the procurement standards contained in the OMB Circulars applicable to their organization as

listed below:

#### 1) State and Local Governments – Common Rule

– Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments, 28 CFT Part 66.

#### 2) Nonprofit Organizations – OMB Circular A- 110.

Uniform Administration Requirements and Agreements with Institutions of Higher Education, Hospitals, and other Nonprofit Organizations.

All contractors are encouraged to use their own procurement regulations provided that the procurement regulations conform to applicable federal law and the standards identified in the Procurement Standards Sections of the Grant Common Rule or OMB Circular A-110. At a minimum, the contractor shall meet the following procurement standards:

- 1) All procurement transactions whether negotiated or competitively bid and without regard to dollar value shall be conducted in a manner so as to provide maximum open and free competition.
- 2) All quotations and the rationale behind the selection of a source of supply shall be retained, attached to the purchase order copy, and placed in the accounting files.
- 3) Where only one bid or positive proposal is received, it is deemed to be a sole source procurement. Sole source procurement on amounts from \$3000 to \$100,000 requires prior approval form the Missouri Department of Public Safety. Sole source procurement of items costing \$100,000 or more requires prior U.S. Department of Justice approval
- 4) Items costing less than \$3,000 may be purchased with prudence on the open market.
- 5) All purchases estimated to cost between \$3,000 but less than \$24,999, shall be competitively bid, but need not be solicited by mail or advertisement.
- 6) All purchases with an estimated expenditure of \$25,000 or over shall be advertised for bids in at least two daily newspapers of general circulation in such places as are most likely to reach prospective bidders at least five days before bids for such purchases are to be opened.

#### C. Contract Requirements

When a Contractor subcontracts for work or services, the following is required:

- 1) All consultant and contractual services shall be supported by written contracts stating the services to be performed, rate of compensation and length of time over which the services will be provided which shall not exceed the length of the contract period.
- 2) A copy of all written contracts for contractual or consultant services shall be forwarded to the Missouri Department of Public Safety upon their ratification.
- 3) Payments shall be supported by statements outlining the services rendered and supporting the period covered.
- 4) Any contract or agreement for service of \$3,000 or more, which is not entered into as a result of competitive bidding procedures (or if only one bid is received) shall receive prior approval from the Missouri Department of Public Safety.

#### V. PROPERTY

#### A. Definitions

The following definitions apply for the purpose of these policies and procedures:

- 1) **Real Property** means land, land improvements, and appurtenances thereto, excluding movable machinery and equipment.
- 2) **Personal Property** means property of any kind except real property. It may be tangible (having physical existence) or intangible (having no physical existence, such as patents, inventions, and copyrights).
- 3) **Equipment** is tangible, nonexpendable personal property having a useful life of more than one year.

#### B. Title

Initially, title to property acquired in whole or in part with federal funds in accordance with an approved project budget shall be vested in the Contractor, as long as said property is used for the purposes of the project. When the property is no longer used for project purposes, the Contractor shall notify the Missouri Department of Public Safety for final disposition instructions.

#### C. Record Requirement

The Contractor will be required to maintain property management records. At a minimum, property management records maintained by the Contractor shall meet the following requirements:

- 1) Records shall contain copies of the purchase order and invoice.
- 2) The records shall include an inventory control listing for nonexpendable property. The inventory control list must be reasonably current. The system may be manual or automated, centralized or decentralized. The record shall contain:
  - a. Item description;
  - b. Source of property;
  - c. Manufacturer's serial number and, if applicable, a control number;
  - d. Federally funded cost equity at time of acquisition;
  - e. Acquisition date and cost;
  - f. Location, use, and condition of property;
  - g. Ultimate disposition data including sale price or the method used to determine current fair market value.
- 3) A control system shall be in effect to ensure adequate safeguards to prevent loss, damage, or theft to the property. Any loss, damage, or theft of nonexpendable property shall be investigated, fully documented, and made part of the contract file.
- 4) Adequate maintenance procedures shall be established to keep the property in good condition.

#### **D.** Inventory Record Retention

Records for nonexpendable property acquired with federal funds shall be retained for three years **after final disposition of property.** 

#### E. Disposition of Personal Non- expendable Property

Contractors shall dispose of the personal non-expendable property when original or replacement equipment acquired under the award or sub award is no longer needed for the original project or program or for other activities currently or previously supported by a federal agency. Disposition of the equipment will be made as follows:

- **a.** Items with a current per unit fair market value of less than \$5,000 may be retained, sold, or otherwise disposed of with no further obligation to the Department of Public Safety.
- **b.** Items with a current per unit fair market value in excess of \$5,000 may be retained or sold and the Department of Public Safety shall have a right to an amount calculated by multiplying the current market value or proceeds from the sale by the Department of Public Safety's share of the equipment. The seller is also eligible for sale costs.
- **c.** In cases where a contractor fails to take appropriate disposition actions, the Department of Public Safety may direct the contractor to take other disposition actions.

#### F. Intangible Property

**Copyrights** – Where Department of Public Safety programs produce original books, manuals, films or other copyrightable material, the Contractor may copyright such, but the administration reserves a royalty-free, nonexclusive and irrevocable license to reproduce, publish, translate, or otherwise use, and to authorize others to publish and use such materials.

Patents – If any discovery or invention arises or is developed in the course of or as a result of work performed in a Contractor's project, the Contractor shall refer the discovery or invention to the U.S. Department of Justice which will determine whether or not patent protection will be sought, how any rights therein, including patent rights, will be disposed of and administered, and the necessity of other action required to protect the public interest in work supported with federal funds, all in accordance with the "Government Patent Policy" (President's Memorandum for Heads of Executive Departments and Agencies, February 18, 1983).

#### VI. ACCOUNTING SYSTEM AND FINANCIAL RECORDS

#### A. Accounting Systems

All Contractors shall establish and maintain accurate financial records and an adequate accounting system to account for funds awarded to them. These records shall include both federal funds and all matching funds. An acceptable and adequate accounting system is considered to:

- 1) Present and classify costs of the contract as required for budgetary and evaluation purposes;
- 2) Provide cost and property control to assure optimal use of federal funds;
- 3) Control funds and other resources to assure that the expenditure of funds and use of property are in compliance with any general or special conditions of the contract;
- 4) Meet the deadlines for submission of financial reporting information as needed for control and evaluation of all contract costs.

#### **B.** Total Cost Budgeting and Accounting

Accounting for all contract funds shall be structured and executed on a "total program cost" basis. That is, total program costs, including federal funds and local matching funds, and any other sources included in the approved project budget, shall be the foundation for fiscal administration and accounting. Contract applications and financial reports require budget and cost estimates on the basis of total costs.

#### C. Contractor Responsibilities

All Contractors receiving federal funds through the Missouri Department of Public Safety are responsible for the management and fiscal control of all funds. Responsibilities include the accounting of receipts and expenditures, the maintaining of adequate financial records and the refunding of expenditures disallowed by audits.

The Contractor is responsible for all aspects of the contract including proper accounting and financial record keeping. These responsibilities include:

- 1) Reviewing Financial Operations;
- 2) Recording Financial Activities;
- 3) Budgeting and Budget Review;
- 4) Accounting for Non-state Contributions and Non-federal contributions;
- 5) Audit Requirements;
- 6) Reporting Irregularities.

#### D. Record Retention

Records of the Contractor, including books of original entry, source documents, supporting accounting transactions, the general ledger, subsidiary ledgers, personnel and payroll records, cancelled checks, and related documents and records are to be retained for a period of three years pursuant to the following:

- 1) The retention period starts from the date of submission of the final Report of Expenditures or from the submission of the audit for the contract period covered.
- 2) Personnel and payroll records shall include the time and attendance reports for all individuals reimbursed under a contract or subcontract, whether they are employed full-time or part-time.
- 3) Records shall be retained beyond a three-year period if an audit is in progress and/or the findings of a completed audit has not been resolved. If an audit is completed and the findings are resolved prior to the three-year period, records will be retained until the end of the three-year period.
- 4) If state or local law requires a longer period of retention, access to the records will be allowed for purposes of audit.

- 5) The financial records shall be kept in an orderly manner and be available for audit purposes to the Missouri Department of Public Safety.
- 6) Contractors are responsible for protecting their records against fire, theft, or other possible damages.

#### VII. MONITORING

#### A. Monitoring Requirements

The Missouri Department of Public Safety is required to complete a monitoring report at least once during the contract period. Additional monitoring will be conducted as needed.

Any findings as a result of the monitoring report will be reviewed and final determination made by the Director of the Missouri Department of Public Safety consistent with applicable state and federal laws, regulations, and guidelines.

#### **B.** Monitoring Purpose

Monitoring of all programs funded through the Missouri Department of Public Safety is designed to provide assistance to the Contractor both from a technical and programmatic standpoint, as well as, to provide the Missouri Department of Public Safety with the necessary information to ensure the Contractor's compliance with state and federal guidelines. This monitoring report will also be used as a tool for determining the progress of the project in achieving its outlined goals and objectives.

#### C. Monitoring Information Required

The following information and records will be required and reviewed at the time the monitoring report is conducted:

- 1) A brief summary of project activities to measure the performance of the project to date;
- 2) A list of project expenditures including both the local match and federal funds spent along with copies of invoices and travel vouchers;
- 3) Copies of bid records to verify compliance with local and/or state procurement policies;
- 4) An inventory listing including items with a unit cost of \$250 or more purchased under the contract;
- 5) Copies of time records for any personnel funded by the contract or used as local match under the contract (a suggested format is included as **APPENDIX E**);
- 6) A copy of any written operational procedures developed for the project; and
- 7) Other information pertinent to the federally funded project.

#### VIII. AUDIT REQUIREMENTS

#### A. Audit Responsibilities

All Contractors are required to comply with the audit requirements contained in OMB Circular A-128,

"Audits of State and Local Government" or **OMB Circular A-133**, "Grants and Agreements with Institutions of Higher Education and Other Nonprofit Organizations". The required audits are to be on an organization wide basis as opposed to a grant-by-grant basis. All Contractors are further required to include in the audit report a schedule of federal assistance showing the total expenditures of each grant program. The schedule should include:

- 1) Name of federal agency;
- 2) Award amount;
- 3) Contract Period;
- 4) Expenditure activity during the audit period.

#### **B.** State and Local Units of Government

If an organization expends \$300,000 or more in federal funds in a year, the organization shall have an audit performed in accordance with **OMB Circular A-133**, as amended.

The required audits are to be on an organization-wide basis, independently performed, and shall be in accordance with "Government Auditing Standards" covering financial audits.

Audits under **OMB Circular A-133** shall be conducted with reasonable frequency, usually annually, but not less frequently than every two years.

#### C. Technical Assistance

The Office of Inspector General, Department of Justice, is available to provide technical assistance to contractors in implementing the audit requirements. The assistance is available for areas such as:

- 1) Review of the audit arrangements and/or negotiations;
- 2) Review of the audit program or guide to be used for the conduct of the audit.

#### IX. GENERAL CONTRACT REQUIREMENT

#### A. Unallowable Costs

The following is a list of costs generally unallowable for all projects funded through the Missouri Department of Public Safety.

- 1. Real Property Acquisition;
- 2. Honoraria;
- 3. Indirect costs of conferences, symposia, and workshops including entertainment, sports, visas, passport charges, tips, bar charges, beverages, personal telephone calls, or laundry charges;
- 4. Bonuses or commissions;
- 5. Lobbying;
- 6. Cost of fundraising;
- 7. Military type equipment;
- 8. Compensation of federal employees;
- 9. Travel of federal employees.

#### **B.** Printing and Publicity

Contractors are encouraged to make the results and accomplishments of their activities available to the public through printed publication or media release.

All printed materials, however, must include an acknowledgement of the funding source similar to the following:

"This project was supported by funding made available through the Edward Byrne Memorial State and Local Law Enforcement Grant Program administered by the U.S. Department of Justice and the Missouri Department of Public Safety, Office of the Director."

#### C. Termination of Contracts

In the event that the Missouri Department of Public Safety determines that a Contractor is operating in a manner inconsistent with the provisions of the application or is failing to comply with the applicable regulations, the Missouri Department of Public Safety may permanently or temporarily terminate the contract. Should this occur, the Contractor has the right to an appeal hearing. In the event a contract is permanently terminated, the Missouri Department of Public Safety may take action as deemed appropriate to recover any portion of the contract funds remaining or an amount equal to the portion of the contract funds wrongfully used.

#### **D.** Criminal Penalties

Whoever embezzles, willfully misapplies, steals, or obtains by fraud any funds, assets, or property which is the subject of a grant or contract or other form of assistance, whether received directly or indirectly from the Missouri Department of Public Safety or the U.S. Department of Justice, shall be fined not more than \$10,000 or imprisoned for not more than five years, or both. Whoever knowingly and willfully falsifies, conceals, or covers up by trick, scheme, or device, any material fact in any application for assistance, shall be subject to prosecution under the provisions of Section 1001 of Title 18, United States Code. Any justice program or project underwritten, in whole or in part, by any grant or contract of other form of assistance, whether received directly or indirectly from the Missouri Department of Public Safety or U.S. Department of Justice, shall be subject to the provisions of Section 371 of Title 18, United States Code.